Agenda Date: 11/18/20 Agenda Item: 2B



Post Office Box 350 Trenton, New Jersey 08625-0350 www.ni.gov/bpu/

)

ENERGY

IN THE MATTER OF THE PETITION OF PUBLIC SERVICE ELECTRIC AND GAS COMPANY FOR APPROVAL OF THE NEXT PHASE OF THE GAS SYSTEM MODERNIZATION PROGRAM AND ASSOCIATED COST RECOVERY MECHANISM ("GSMP II") (JUNE 2020 GSMP II RATE FILING) DECISION AND ORDER APPROVING STIPULATION

BPU DOCKET NO. GR20060464

Parties of Record:

Stefanie A. Brand, Esq., Director, New Jersey Division of Rate Counsel **Danielle Lopez, Esq.,** on behalf of Public Service Electric and Gas Company

BY THE BOARD:

On June 26, 2020, Public Service Electric and Gas Company ("PSE&G" or "Company") filed a petition with the New Jersey Board of Public Utilities ("Board" or "BPU") seeking review and approval of gas base rate changes to provide for cost recovery associated with the extension of the Company's Gas System Modernization Program ("GSMP II" or "Program") ("June 2020 Petition"). By this Order, the Board considers a Stipulation of Settlement ("Stipulation") executed by PSE&G, Board Staff ("Staff"), and the New Jersey Division of Rate Counsel ("Rate Counsel") (collectively, "Parties") intended to resolve the Company's requests related to the above docketed matter.

BACKGROUND

By Order dated November 16, 2015, the Board authorized PSE&G to implement a three (3) year Gas System Modernization Program ("GSMP") through which the Company would invest approximately \$650 million [excluding Allowance for Funds Used During Construction ("AFUDC")] to replace the Company's utilization pressure cast iron ("UPCI") and unprotected steel mains and associated services, and the up-rating of the UPCI segments to higher pressure.¹ The November 2015 Order also approved a cost recovery mechanism that allowed for annual rate adjustments

¹ In re the Petition of Public Service Electric and Gas Company for Approval of a Gas System Modernization Program and Associated Cost Recovery Mechanism, BPU Docket No. GR15030272, Order dated November 16, 2015, ("November 2015 Order").

("Alternative Rate Mechanism") and required PSE&G to maintain a base level of capital spending of approximately \$85 million that is not recoverable through the Alternative Rate Mechanism.

By Order dated May 22, 2018, the Board authorized PSE&G to implement the GSMP II wherein PSE&G would: (a) replace PSE&G's UPCI mains and associated services and Unprotected Steel mains and associated services; (b) uprate the UPCI systems (including the uprating of associated protected steel and plastic mains and associated services) to higher pressures; and (c) install excess flow valves and eliminate district regulators, where applicable.² According to the GSMP II Order, costs would be eligible for recovery under the GSMP II Accelerated Rate Recovery Mechanism ("GSMP II Rate Mechanism").

Costs eligible for recovery under the GSMP II Rate Mechanism were not to exceed \$1.575 billion representing replacement of 875 miles of main, which excludes the cost associated with the Stipulated Base and AFUDC.³ Costs recoverable under the GSMP II Rate Mechanism shall not exceed \$1.80 million per mile. Costs incurred by the Company in excess of the \$1.80 million per mile on its replacements will be credited toward the baseline capital expenditure requirement, as provided in the GSMP II Order, for the year in which the cost is incurred. For each of the five (5) years, 2019 through 2023, the Company agreed to maintain a baseline capital expenditure level of at least \$155 million. Recovery of costs in excess of \$1.80 million per mile may be sought through a base rate case. The base spend ("Stipulated Base") must be at least \$300 million during the five (5) year Program, with no less than \$20 million expended in each calendar year on certain projects.

JUNE 2020 PETITION

In compliance with the GSMP II Order, PSE&G filed the June 2020 Petition with the Board seeking approval to recover the projected revenue requirement of approximately \$22.03 million associated with the capitalized investment costs of GSMP II, including \$0.049 million of deferred recovery from the previous filing, through August 31, 2020, not yet recovered in rates.

According to the June 2020 Petition, through May 31, 2020, PSE&G replaced approximately 338 miles of main and 19,653 services. The Company indicated that it anticipates having a total of 439 miles of main installed and in-service, and 25,260 services replaced and in-service by August 31, 2020.

On September 15, 2020, the Company provided an update reflecting actual data through August 31, 2020 ("Update"). PSE&G has replaced approximately 430 miles of main and 24,802 services through August 31, 2020. The Update supported a proposed revenue requirement of \$19.92 million. The GSMP II capital investment costs calculations for \$19.92 million are as follows:

² In re the Petition of Public Service Electric and Gas Company for Approval of the Next Phase of the Gas System Modernization Program and Associated Cost Recovery Mechanism ("GSMP II"), BPU Docket No. GR17070776, Order dated May 22, 2018 ("GSMP II Order").

³ The Company will spend \$300 million on certain capital projects during the five (5) year Program with no less than \$20 million expended in each calendar year from 2019 through 2023. The \$300 million expenditure (i.e. "Stipulated Base") shall be recoverable from base rates and not recoverable through the GSMP II Rate Mechanism. If the Company fails to spend at least \$20 million in any calendar year or \$300 million over the five (5) year period for Stipulated Base, the Company shall expend the amount of the shortfall without seeking cost recovery from ratepayers for such expenditures to make up the shortfall. See GSMP II Order at p.4.

PSE&G Gas System Modernization Program II Revenue Requirement (\$000) Docket No. GR20060464		
	Rate Base Calculation	
		Total
1	Gross Plant	\$190,169
2	Accumulated Depreciation	\$1,961
3	Net Plant	\$192,130
4	Accumulated Deferred Taxes	(\$2,259)
5	Rate Base	\$189,870
6	Rate of Return – After Tax (Schedule WACC)	6.48%
7	Return Requirement (After Tax)	\$12,307
8	Depreciation Exp, net	\$2,176
9	Expense Adjustment (After Tax)	(\$463)
10	Tax Adjustment	\$0
11	Revenue Factor	1.4173
12	Roll-in Revenue Requirement	\$19,871
13	Deferred Revenue Requirement from Roll-In #2	\$49
14	Proposed Revenue Requirement	\$19,920

After publication of notice in newspapers of general circulation in the Company's service territory, public hearings were held telephonically at 4:30 and 5:30 pm on October 27, 2020. No members of the public spoke at the hearings or filed comments with the Board.

STIPULATION

Following the review of the June 2020 Petition, the Update, and discovery, the Parties executed the Stipulation, which provides for the following⁴:

- 1. The Parties agree that the Company will implement rates to recover \$19.920 million. This includes the deferral of \$0.049 million from the Company's second rate adjustment filing as it exceeded the amount set forth in the public notice.
- 2. The Company shall implement the rates, which were provided in the September 15, 2020 update to Schedule SS-GSMPII-5 (UPDATE), effective upon Board approval. Schedule SS-GSMPII-5 (UPDATE) is attached to the Stipulation as Attachment 1.
- 3. Under the Company's proposal, a typical residential gas heating customer using 172 therms per month during the winter months and 1,040 therms on an annual basis would see an initial increase in the annual bill from \$870.74 to \$882.42, or \$11.68, or approximately 1.34%, based on current rates in effect as of October 1, 2020.

⁴ Although described at some length in this Order, should there be any conflict between this summary and the Stipulation, the terms of the Stipulation are controlling, subject to the findings and conclusion in this Order. Paragraphs are numbered to coincide with the Stipulation.

4. The Parties agree that pursuant to the terms of the GSMP II Order, PSE&G may implement the rates in Attachment 1 of the Stipulation effective upon Board approval. The rate adjustments established in the Stipulation shall be provisional and subject to refund contingent upon the Board finding that PSE&G imprudently incurred capital expenditures under GSMP II. Such prudency review shall take place in the Company's next base rate case. The Company will file its next base rate case no later than January 1, 2024 ("2024 Base Rate Case"), in accordance with paragraph 40 of the GSMP II Order. Nothing in the Stipulation will preclude any party from raising any objection in the 2024 Base Rate Case that could have been raised in the annual GSMP II cost recovery filings.

DISCUSSION AND FINDINGS

The Board reviewed the record in this proceeding, including the June 2020 Petition and the Stipulation and <u>HEREBY</u> FINDS the Stipulation to be reasonable and in accordance with the law. Accordingly, the Board <u>HEREBY</u> ADOPTS the Stipulation in its entirety, and <u>HEREBY</u> INCORPORATES its terms and conditions as though fully set forth herein, subject to any terms and conditions set forth in this Order.

The Board <u>HEREBY</u> <u>APPROVES</u> the rate adjustments calculated in Attachment 1 of the Stipulation, on a provisional basis, to be effective for services rendered on and after December 1, 2020.

The annual bill impact on the typical residential gas heating customer using 172 therms in a winter month, and 1,040 therms annually, is an increase of \$11.68, or approximately 1.34%.

Accordingly, the Board <u>HEREBY</u> ORDERS PSE&G to file revised tariff sheets conforming to the terms of the Stipulation prior to December 1, 2020.

The Company's costs, including those related to GSMP II, will remain subject to audit by the Board. This Decision and Order shall not preclude, nor prohibit, the Board from taking any actions determined to be appropriate as a result of any such audit.

The effective date of this Order is November 28, 2020.

DATED: November 18, 2020

BOARD OF PUBLIC UTILITIES BY:

JØSEPH L. FIORDALISO PRESIDENT

Jany-Anna Holden

MARY-ANNA HOLDEN COMMISSIONER

UPENDRA J. CHIVUKULA COMMISSIONER

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ATTEST:

AIDA CAMACHO-WELCH BOARD SECRETARY

DIANNE SOLOMON COMMISSIONER

ROBERT M. GORDON COMMISSIONER

IN THE MATTER OF THE PETITION OF PUBLIC SERVICE ELECTRIC AND GAS COMPANY FOR APPROVAL OF THE NEXT PHASE OF THE GAS SYSTEM MODERNIZATION PROGRAM AND ASSOCIATED COST RECOVERY MECHANISM ("GSMP II') (JUNE 2020 GSMP II RATE FILING)

BPU DOCKET NO. GR20060464

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October 28, 2020

In The Matter of The Petition of Public Service Electric and Gas Company for Approval of the Next Phase of the Gas System Modernization Program and Associated Cost Recovery Mechanism ("GSMP II") (June 2020 GSMP II Rate Filing)

Docket No. GR20060464

VIA ELECTRONIC MAIL

Aida Camacho-Welch, Secretary Board of Public Utilities 44 South Clinton Avenue, 9th Floor P.O. Box 350 Trenton, New Jersey 08625-0350

Dear Secretary Camacho-Welch:

Attached is the fully executed Stipulation in the above-reference matter resolving all aspects of this matter. All the parties have signed the Stipulation: Public Service Electric and Gas Company, the Staff of the New Jersey Board of Public Utilities, and the New Jersey Division of Rate Counsel.

Consistent with the Order issued by the New Jersey Board of Public Utilities ("BPU or Board") in connection with In the Matter of the New Jersey Board of Public Utilities' Response to the COVID-19 Pandemic for a Temporary Waiver of Requirements for Certain Non-Essential Obligations, BPU Docket No. EO20030254, Order dated March 19, 2020, this filing is being electronically filed with the Secretary of the Board and the New Jersey Division of Rate Counsel. No paper copies will follow.

If you have any questions, please do not hesitate to contact me. Thank you for your consideration in this matter.

Very truly yours,

Namill Jap

C Attached Service List (E-Mail)

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Public Service Electric and Gas Company GSMP II June 2020 GR20060464

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Public Service Electric and Gas Company GSMP II June 2020 GR20060464

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STATE OF NEW JERSEY BOARD OF PUBLIC UTILITIES

IN THE MATTER OF THE PETITION OF	:
PUBLIC SERVICE ELECTRIC AND GAS	:
COMPANY FOR APPROVAL OF THE NEXT	: BPU DOCKET NO. GR20060464
PHASE OF THE GAS SYSTEM MODERNIZATION	:
PROGRAM AND ASSOCIATED COST	:
RECOVERY MECHANISM ("GSMP II")	:
(JUNE 2020 GSMP II RATE FILING)	:

STIPULATION AND AGREEMENT

APPEARANCES:

Matthew M. Weissman, Esq., Managing Counsel—State Regulatory, PSEG Services Corp., and Danielle Lopez, Esq., Associate Counsel—Regulatory General, for the Petitioner, Public Service Electric and Gas Co.

Felicia Thomas-Friel, Esq., Managing Attorney – Gas, Sarah H. Steindel, Esq., Assistant Deputy Rate Counsel and Maura Caroselli, Esq., Assistant Deputy Rate Counsel (Stefanie A. Brand, Director)

Matko Ilic, Deputy Attorney General, for the Staff of the New Jersey Board of Public Utilities (**Gurbir S. Grewal**, Attorney General of New Jersey)

On June 26, 2020, Public Service Electric and Gas Company ("PSE&G" or "Company") filed a petition and supporting documentation with the New Jersey Board of Public Utilities ("Board" or "BPU") seeking BPU approval for gas base rate changes to provide for cost recovery associated with PSE&G's Gas System Modernization Program II ("GSMP II" or "Program") through August 31, 2020 ("June 2020 Petition"). The June 2020 Petition was filed pursuant to the Board's approval of the Company's GSMP II, which the Board addressed in its Order dated

May 22, 2018 in BPU Docket No. GR17070776 (the "GSMP II Order").¹ The Board's GSMP II Order adopted a stipulation that authorized the request for rate increases.

Paragraph 36 of the stipulation associated with the GSMP II Order provides, in pertinent part, that revenue requirements associated with Program investments that are placed into service through and including August 31, 2020 shall go into base rates effective December 1, 2020. The stipulation further provides that PSE&G shall make its initial filing for such rates as of June 30, 2020, and update such filing for actual data through August 31, 2020, by September 15, 2020.

PSE&G's June 2020 Petition sought authority to establish rates to recover an annualized increase in gas revenue requirement of \$22.030 million associated with actual GSMP II investment costs. The \$22.030 million includes a deferral of \$0.049 million in the Company's second rate adjustment filing as it exceeded the amount set forth in the public notice. The annualized increase in the gas revenue requirement was supported by Attachment 2, Schedule SS-GSMPII-2 attached to the June 2020 Petition, which was based upon actual expenditures in-service through June 1, 2020 and a forecast through August 31, 2020.

On September 15, 2020, the Company provided updated schedules in this matter that replaced the projected data in the original schedules with actual data through August 31, 2020. SS-GSMPII-2 (Update). As a result of this update for actuals costs through August 31, 2020, the Company's revenue requirement decreased from \$22.030 million to \$19.920 million. The Company also provided an update to its Gas Proof of Revenue Schedule SS-GSMPII–5 (UPDATE), which included proposed rates reflecting changes from those in effect September 1, 2020. The Company provided an update to Schedule SS-GSMPII-7 (UPDATE), updating the

¹ In the Matter of the Petition of Public Service Electric and Gas Company for Approval of the Next Phase of the Gas System Modernization Program and Associated Cost Recovery Mechanism ("GSMP II"), Docket No. GR17070776, Order dated May 22, 2018.

Company's earnings test in this matter with actuals through June 30, 2020, which reflects the latest quarter of financial data filed with the Board.

Notice of the Company's June 2020 Petition, including the date, time and telephonic dialin details for the public hearings, was placed in newspapers having a circulation within the Company's gas service territory, and served on the Clerks of the municipalities, the Clerks of the Board of Chosen Freeholders, and the County Executives within the Company's gas service territory. As a result of the COVID-19 pandemic, and to comply with social distancing mandates issued by the Governor, based upon guidance from the Staff of the New Jersey Board of Public Utilities ("Board Staff") the public hearings were conducted telephonically in lieu of in-person hearings. In accordance with the notice, public hearings on the Company's request were held at 4:30 p.m. and 5:30 p.m. on October 27, 2020. No members of the public provided comments during the October 27th telephonic public hearing.

Upon review of the June 2020 Petition, the public comments, and the discovery responses, Board Staff, the New Jersey Division of Rate Counsel ("Rate Counsel"), and PSE&G, the only parties to this proceeding (collectively, "Parties"), HEREBY STIPULATE AND AGREE AS FOLLOWS:

- The Parties agree that the Company will implement rates to recover \$19.920 million. This includes the deferral of \$0.049 million from the Company's second rate adjustment filing as it exceeded the amount set forth in the public notice.
- The Company shall implement the rates, which were provided in the September 15, 2020 update to Schedule SS-GSMPII-5 (UPDATE), effective upon Board approval. Schedule SS-GSMPII-5 (UPDATE) is attached hereto as Attachment 1.

- 3. Under the Company's proposal, a typical residential gas heating customer using 172 therms per month during the winter months and 1,040 therms on an annual basis would see an initial increase in the annual bill from \$870.74 to \$882.42, or \$11.68, or approximately 1.34%, based on current rates in effect as of October 1, 2020.
- 4. The Parties agree that pursuant to the terms of the GSMP II Order, PSE&G may implement the rates in Attachment 1 effective upon Board approval. The rate adjustments established herein shall be provisional and subject to refund contingent upon the Board finding that PSE&G imprudently incurred capital expenditures under GSMP II. Such prudency review shall take place in the Company's next base rate case. The Company will file its next base rate case no later than January 1, 2024 ("2024 Base Rate Case"), in accordance with paragraph 40 of the GSMP II Order. Nothing herein will preclude any party from raising any objection in the 2024 Base Rate Case that could have been raised in the annual GSMP II cost recovery filings.
- 5. This Stipulation represents a mutual balancing of interests, contains interdependent provisions and, therefore, is intended to be accepted and approved in its entirety. In the event any particular aspect of this Stipulation is not accepted and approved in its entirety by the Board, any Party aggrieved thereby shall not be bound to proceed with this Stipulation, and shall have the right to litigate all issues addressed herein to a conclusion. More particularly, in the event that this Stipulation is not adopted in its entirety by the Board in any applicable Order(s), then any Party hereto is free to pursue its then available legal remedies with respect to all issues addressed in this Stipulation as though this Stipulation had not been signed.

- The Parties agree that they consider the Stipulation to be binding on them for all purposes herein.
- 7. It is specifically understood and agreed that this Stipulation represents a negotiated agreement and has been made exclusively for the purpose of these proceedings. Except as expressly provided herein, PSE&G, Board Staff, and Rate Counsel shall not be deemed to have approved, agreed to, or consented to any principle or methodology underlying or supposed to underlie any agreement provided herein, in total or by specific item. The Parties further agree that this Stipulation is in no way binding upon them in any other proceeding, except to enforce the terms of this Stipulation.
- 8. The Parties further acknowledge that a Board Order approving this Stipulation will become effective upon the service of said Board Order, or upon such date after the service thereof as the Board may specify, in accordance with N.J.S.A. 48:2-40.
- 9. WHEREFORE, the Parties hereto respectfully submit this Stipulation to the Board of Public Utilities and recommend that the Board issue a Final Decision and Order adopting and approving this Stipulation in its entirety in accordance with the terms hereof.

PUBLIC SERVICE ELECTRIC AND GAS COMPANY

Danielle Lopez, Esq. Associate Counsel, Regulatory

DATED: October 27, 2020

BY:

GURBIR S. GREWAL ATTORNEY GENERAL OF NEW JERSEY Attorney for the Staff of the New Jersey Board of Public Utilities

BY: Matko Ilic

Matko Ilic Deputy Attorney General

DATED: October 28, 2020

NEW JERSEY DIVISION OF RATE COUNSEL STEFANIE A. BRAND, DIRECTOR

BY: Sard

Sarah H. Steindel, Esq., Assistant Deputy Rate Counsel

DATED: October 28, 2020

Gas Tariff Rates Schedule SS-GSMPII-5 (Update)

		Present		Proposed	
		Charge without	Charge Including		Charge
Rate Schedule	Description	SUT	SUT	Charge without SUT	:
RSG	Service Charge	\$8.08	\$8.62	\$8.08	
	Distribution Charges	\$0.370528	\$0.395075	\$0.381121	
	Balancing Charge	\$0.080397	\$0.085723	\$0.080397	
	Off-Peak Use	\$0.185264	\$0.197538	\$0.190561	
GSG	Service Charge	\$15.63	\$16.67	\$16.12	
	Distribution Charge - Pre July 14, 1997	\$0.293661	\$0.313116	\$0.299346	
	Distribution Charge - All Others	\$0.293661	\$0.313116	\$0.299346	
	Balancing Charge	\$0.080397	\$0.085723	\$0.080397	
	Off-Peak Use Dist Charge - Pre July 14, 1997	\$0.146831	\$0.156559	\$0.149673	
	Off-Peak Use Dist Charge - All Others	\$0.146831	\$0.156559	\$0.149673	
LVG	Service Charge	\$138.78	\$147.97	\$143.11	
	Demand Charge	\$3.9633	\$4.2259	\$3.9893	
	Distribution Charge 0-1,000 pre July 14, 1997	\$0.044475	\$0.047421	\$0.045986	
	Distribution Charge over 1,000 pre July 14, 1997	\$0.041535	\$0.044287	\$0.041485	
	Distribution Charge 0-1,000 post July 14, 1997	\$0.044475	\$0.047421	\$0.045986	
	Distribution Charge over 1,000 post July 14, 1997	\$0.041535	\$0.044287	\$0.041485	
	Balancing Charge	\$0.080397	0.085723	\$0.080397	
SLG	Single-Mantle Lamp	\$13.2351	\$14.1119	\$13.2351	
	Double-Mantle Lamp, inverted	\$13.2351	\$14.1119	\$13.2351	
	Double Mantle Lamp, upright	\$13.2351	\$14.1119	\$13.2351	
	Triple-Mantle Lamp, prior to January 1, 19933	\$13.2351	\$14.1119	\$13.2351	
	Triple-Mantle Lamp, on and after January 1, 1993	\$67.4762	\$71.9465	\$67.4762	
	Distribution Therm Charge	\$0.047500	\$0.050647	\$0.048385	

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SUT	

\$8.62	
\$0.406370	
\$0.085723	
\$0.203186	
\$17.19	
\$0.319178	
\$0.319178	
\$0.085723	
\$0.159589	
\$0.159589	
• • • • • • •	
\$152.59	
\$4.2536	
\$0.049033	
\$0.044233	
\$0.049033	
\$0.044233	
\$0.085723	
<i>••••••</i>	
\$14.1119	
\$14.1119	
\$14.1119	
\$14.1119	
\$71.9465	

ATTACHMENT 1

Gas Tariff Rates Schedule SS-GSMPII-5 (Update)

		Present		Proposed	
Rate Schedule	Description	Charge without SUT	Charge Including SUT	Charge without SUT	Charge S
TSG-F	Service Charge	\$743.29	\$792.53	\$766.50	
	Demand Charge	\$2.0873	\$2.2256	\$2.1035	
	Distribution Charges	\$0.079787	\$0.085073	\$0.080406	
TSG-NF	Service Charge	\$743.29	\$792.53	\$766.50	
	Distribution Charge 0-50,000	\$0.087292	\$0.093075	\$0.089014	
	Distribution Charge over 50,000	\$0.087292	\$0.093075	\$0.089014	
	Special Provision (d)	\$1.89	\$2.02	\$1.89	
CIG	Service Charge	\$174.83	\$186.41	\$178.47	
	Distribution Charge 0-600,000	\$0.078368	\$0.083560	\$0.079926	
	Distribution Charge over 600,000	\$0.068368	\$0.072897	0.069926	
	Special Provision (c) 1st para	\$1.89	\$2.02	\$1.89	
BGSS RSG	Commodity Charge including Losses	\$0.300182	\$0.320069	\$0.300121	
CSG	Service Charge	\$743.29	\$792.53	\$766.50	
	Distribution Charge - Non-Firm	\$0.087292	\$0.093075	\$0.089014	
	5		•	•	

ge Including SUT

\$817.28
\$2.2429
\$0.085733
\$817.28
\$0.094911
\$0.094911
\$2.02
\$190.29
\$0.085221
\$0.074559
\$2.02
\$0.320004
\$817.28

\$0.094911